

Message Text

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ACTION SP-03

INFO OCT-01 ARA-16 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SS-20

USIA-15 EB-11 ACDA-19 AEC-11 DLOS-07 AID-20 SWF-02

IO-14 DRC-01 /177 W

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P R 052324Z SEP 74

FM AMEMBASSY MEXICO

TO SECSTATE WASHDC PRIORITY 3664

INFO AMEMBASSY LIMA

AMEMBASSY BUENOS AIRES

AMEMBASSY SANTIAGO

AMEMBASSY CARACAS

AMEMBASSY BOGOTA

AMEMBASSY BRASILIA

C O N F I D E N T I A L MEXICO 7571

E.O. 11652: GDS

TAGS: PFOR, XM, MX, US

SUBJ: CONSULTATIONS AMONG POLICY PLANNING STAFFS

REF: STATE 192211

1. EMBASSY WELCOMES CONSULTATIVE PLAN DESCRIBED REFTEL AND BELIEVES FOREIGN SECRETARIAT (FONSEC) WILL BE RECEPTIVE. RECENT VISIT (AUG. 10-12) OF ASSISTANT SECRETARY BUFFUM ON UNGA MATTERS WAS WELL RECEIVED AND USEFUL, AND EMBASSY BELIEVES SIMILAR CONSULTATIONS ON EVEN BROADER SCALE WOULD BE WELCOMED BY GOM.

2. FONSEC PARTICIPATION WILL LIKELY BE VIGOROUS AND ACTIVE; INTERNATIONALIST OUTLOOK OF ECHEVERRIA ADMINISTRATION WILL PROBABLY BE REFLECTED IN MEXICAN INTEREST IN BROAD-RANGING AGENDA ON HEMISPHERIC AND GLOBAL POLITICAL AND ECONOMIC ISSUES.

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3. IT IS DIFFICULT FOR EMBASSY TO PREDICT PARTICIPANTS ON MEXICAN SIDE. THERE IS NO OVERALL POLICY PLANNING STAFF PER SE IN FONSEC OR, TO EMBASSY'S KNOWLEDGE, ANY OTHER GOM AGENCY (THOUGH THERE IS A SOCIAL AND ECONOMIC DEVELOPMENT UNIT WITHIN THE SECRETARIAT OF THE PRESIDENCY). FONSEC NATURALLY COMES CLOSEST TO BEING FORMULATION/COORDINATION CENTER FOR GOM ON FOREIGN POLICY, THOUGH FONSEC IS NOTABLY WEAK ON THE ECONOMIC SIDE. THERE HAVE BEEN RECENT INDICATIONS OF EXISTENCE OF A "BRAINTRUST" AROUND PRESIDENT ECHEVERRIA WHICH INFLUENCES FOREIGN POLICY, BUT THIS GROUP, IF IT EXISTS, REMAINS OBSCURE AND APPARENTLY UNSTRUCTURED. CABINET OFFICERS ALSO CONTRIBUTE TO POLICY FORMULATION IN AREAS OF THEIR SPECIAL INTEREST. IN ANY CASE, FONSEC IS JEALOUS OF ITS PREROGATIVES AND EMBASSY THINKS IT LIKELY FONSEC WOULD RETAIN FIRM CONTROL OF PROPOSED CONSULTATIONS. EMBASSY ASSUMES THAT SECRETARY RABASA, FOLLOWING APPROACH BY SECRETARY KISSINGER DESCRIBED IN PARA 2 REFTEL, WILL DESIGNATE FONSEC OFFICIALS AND PROBABLY INVITE REPRESENTATIVES OF OTHER AGENCIES TO PARTICIPATE IN THE TALKS ACCORDING TO SUBJECT MATTER. EMBASSY BELIEVES FONSEC PARTICIPANTS MIGHT INCLUDE: SECRETARY RABASA HIMSELF; UNDERSECRETARIES RUBEN GONZALEZ SOSA AND JOSE S. GALLASTEGUI; DIRECTORS-IN-CHIEF MANUEL TELLO, ALFONSO DE ROSENZWEIG-DIAZ, JR., MARIO ESPINOZA DE LOS REYES, FERNANDO CASTRO Y CASTRO, AND JESUS CBRERA MUNOZ LEDO; AS WELL AS LOWER-ECHELON OFFICIALS SUCH AS DIRECTOR GENERAL OF INTERNATIONAL ORGANIZATION AFFAIRS SERGIO GONZALEZ GALVEZ. OTHER AGENCY OFFICIALS MIGHT INCLUDE: FROM TREASURY, HECTOR HERNANDEZ, LUIS BRAVO AGUILERA, ABEL GARRIDO AND UNDERSECRETARY RAMON BETETA; FROM BANK OF MEXICO, ALFREDO PHILLIPS; FROM SECRETARIAT OF PRESIDENCY, LEOPOLDO SALAS.

4. REF: PARA 9 REFTEL.

A) EMBASSY BELIEVES QUESTION OF NON-FONSEC PARTICIPANTS MUST BE LEFT TO GOM, THOUGH EMBASSY COULD SUGGEST ABOVE NAMES AFTER INITIAL APPROACH. REFTEL QUERY ON "HOW TO INVOLVE" PARTICIPANTS NOT ENTIRELY CLEAR. GOM REPRESENTATIVES MAY BE EXPECTED TO PARTICIPATE FULLY IN DIALOGUE AND CONFIDENTIAL

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WILL HAVE THEIR OWN VIEWS ON TOPICS TO BE DISCUSSED AND RELATED EMPHASIS.

B. GOM IS LIKELY TO FAVOR DISCUSSION OF SOME FAVORITE TOPICS, E.G., UNCTAD CHARTER AND RELATED ISSUES DISCUSSED AT CONFERENCE OF TLATELOLCO, THIRD WORLD ISSUES, DISARMAMENT AND LATIN AMERICAN NUCLEAR FREE ZONE, LOS MATTERS, AND A WORLD FOOD BANK. EMBASSY BELIEVES IT WOULD BE USEFUL

TO DISCUSS ALL THESE MATTERS, WITH POSSIBLE EXCEPTION OF DETAILED ISSUES SUCH AS CHARTER ON WHICH SITUATION IS LIKELY TO BE FLUID AND UNDER NEGOTIATION ELSEWHERE. OTHER TOPICS EMBASSY THINKS MIGHT BE USEFULLY DISCUSSED OF GLOBAL AND GENERAL NATURE WOULD INCLUDE: THE FUTURE OF REPRESENTATIVE DEMOCRACY, ENERGY, POPULATION PROBLEMS, ENVIRONMENT (IN CONTEXT OF UN ENVIRONMENT PROGRAM), LIMITS TO GROWTH. QUERY: DOES DEPARTMENT CONTEMPLATE EXCLUSION OF STRICTLY BILATERAL ISSUES (E.G., BRACERO/ILLEGAL IMMIGRANTS) FROM AGENDA?

C) EMBASSY BELIEVES TWO DAYS OF TALKS WOULD ALLOW AMPLE TIME FOR DISCUSSION OF KEY ISSUES OF MUTUAL INTEREST WITHOUT BOGGING DOWN IN INORDINATE TREATMENT OF ANY ONE SUBJECT. NOVEMBER OR EARLY DECEMBER WOULD BE PREFERABLE DATE. JOVA

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